

Decision Maker: EDUCATION PORTFOLIO HOLDER

For Pre-Decision Scrutiny by the Education Policy Development and Scrutiny Committee on 18th March 2014.

Decision Type: Non-Urgent Executive Key

Title: BASIC NEEDS PROVISION UPDATE REPORT 7 (CAPITAL) INC UPDATE ON THE GLEBE EXPANSION

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Chief Officer: Executive Director of Education, Care & Health Services

Ward: (All Wards);

1. Reason for report

To update Members on progress in delivering the Basic Need Programme and to set out the forward programme for the period 2014-17, the current position of the Glebe School expansion project and to detail the proposed expenditure of Section 106 funding as part of the programme.

2. **RECOMMENDATION(S)**

- 2.1 That the Education PDS Committee note the updated 2014-17 Basic Need Programme outlined at Appendix 1.
- 2.2 That Members note Bromley's recent Basic Need Capital Grant allocation for 2014-17
- 2.3 That Members note the update on progress of the Glebe School expansion project
- 2.4 That the Portfolio Holder for Education approves the updated list of schemes as outlined at section Appendix 1.
- 2.5 That the Portfolio Holder for Education request the Executive release the Section 106 money to the projects listed within Appendix 2 of this report.
- 2.6 That the Portfolio Holder for Education agrees the procurement and award of contract of schemes within the Basic Need Programme through traditional procurement, the

Lewisham Modular Buildings Framework or through the devolution of Basic Need Capital Grant to schools.

- 2.7 Authorise the Director of Children and Young People Services to seek planning permission for schemes at the appropriate time when required**

Corporate Policy

1. Policy Status::Existing Policy
 2. BBB Priority: Children and Young People
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Financial

1. Cost of proposal: £64,211,000
 2. Ongoing costs: Non-Recurring Cost
 3. Budget head/performance centre: Education Capital Programme
 4. Total current budget for this head: £63,239,805
 5. Source of funding: DfE Basic Need Capital Grant, DfE Capital Maintenance Grant, S106 Funding, DSG
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Staff

1. Number of staff (current and additional):
 2. If from existing staff resources, number of staff hours:
-

Legal

1. Legal Requirement: Statutory Requirement Section 14 Education Act 1996
 2. Call-in: Applicable
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Customer Impact

1. Estimated number of users/beneficiaries (current and projected):
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Ward Councillor Views

1. Have Ward Councillors been asked for comments? No
2. Summary of Ward Councillors comments:

3. COMMENTARY

3.1 This report provides an update on the Council's Basic Need Programme that supports the provision of sufficient pupil places through improvements to and expansion of Bromley Schools.

3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places. The Council's award for the period 2011-17 is outlined below.

2011-12 allocation	£4,496,771
Autumn 2011 exceptional in-year allocation	£1,277,936
2012-13 allocation	£2,404,519
Spring 2012 exceptional in-year allocation	£1,590,436
2013-15 allocation	£9,968,079
2015-16 allocation	£20,635,153
2016-17 allocation	£21,666,911
Contribution from DfE Capital Maintenance Grant underspend	£1,200,000
Total allocation to date:	£63,239,805

3.3 The Council where possible will make use of other capital grants, S106 funding and other available resources in order to maximise resources available in the delivery of the programme.

3.4 The Basic Need programme is responding to the significant increase in pupil numbers in Bromley, driven by increases in the dwelling stock, the birth rate, benefit changes and migration. The 3,820 applications for reception class places for September 2013 exceeded forecasts and the 3,733 available school places. Based on applications to date it is expected that there will be approximately 4,000 reception places needed for the September 2014 intake.

3.5 To address this additional demand the Council has undertaken a number of measures to increase the supply of places. This report sets out the details of work so far and future programme to meet demand and provides details of schools where feasibilities are currently being undertaken to support permanent expansion or provide bulge classes.

3.6 The programme of proposed primary school expansions detailed within this report builds upon the recommendations of the Report on School Expansions considered by the Education PDS Committee on 17 September 2013.

3.7 In order to ensure sufficient capacity in the primary sector during Summer and Autumn 2013 the Council undertook feasibilities at a number of Bromley schools. Following review of the feasibility studies and discussions with schools the Council has ranked projects in order of positional programme:

- Priority 1 - those schemes in delivery or urgently required in order to ensure sufficiency of places.
- Priority 2 – those schemes that may be required to satisfy future demand, or where further developmental work is required

In both these instances we will be undertaking further work to progress the scheme design so that they can be quickly implemented if there is sufficient pupil demand.

School	Option	Outcome	Priority
Bromley Road Infants School	Re-organisation from 3 FE Infants School to 1 Primary School with option for bulge classes	Remodelling and refurbishment scheme agreed with school and progressing to detailed design stage.	Priority 1
Chislehurst St Nicholas CE Primary School	Investigation into options for relocation addressing suitability concerns as either a 1FE or expanded 2FE school	2 FE option being taken forward as preferred option following conversations with school and Diocese of Rochester.	Priority 2
Clare House Primary School	Expansion from 1 to 2 Forms of Entry	Additional temporary accommodation required Summer 2014 and rebuild preferred option with new school accommodating 2FE	Priority 1
Edgebury Primary School	Expansion from 1 to 2 Forms of Entry	Currently in discussion with school and governors following feasibility study	Priority 2
Hawes Down Junior School	Bulge Year following on in 2015 from extra class admitted by Hawes Down Infants School in 2012	Proceeding with detailed design for additional classroom required for September 2015	Priority 1
Harris Crystal Palace	Expansion from 1 to 2 FE	Currently in discussion with Harris Federation on option to be progressed. Works to be delivered by the Harris Federation.	Priority 1
Midfield Primary School	Expansion from 1 to 2 FE	Progressing with discussions with school on detailed design	Priority 1
Oaklands School	Provide adequate accommodation for school to operate as 3FE primary school. Tackle issues with disconnection between infants and junior buildings	Continue with detailed design of preferred option and others for consideration Investigating opportunities for funding the scheme	Priority 2
Parish CE Primary School	Expansion from 2 to 3 FE	Additional modular reception classroom summer 2014. Concept design agreed for full expansion. Currently reviewing option for full 3FE expansion	Priority 1

Princes Plain Primary School	Expansion from 2 to 4 FE	Concept design agreed with school	Priority 1
Scotts Park Primary School	Expansion from 2 to 3 FE	Concept design agreed with school	Priority 1
St Mark's CE Primary School	Expansion from 2 to 3 FE	Awaiting decision from school with regards permanent expansion	Priority 2
St Paul's Cray CE Primary School	Expansion from 1 to 2 FE	School supportive of 2FE proposal. Detailed design being developed if option is required.	Priority 2
Unicorn Primary School	Review of facilities to support current expansion of school from 1 FE to 2FE	Detailed design about to start on new small hall and hygiene room development	Priority 1
Worsley Bridge Primary School	Re-organisation from 3 FE Infants School to 2 FE Primary School with option for expansion to 3FE	School supportive of 3FE option. Detailed design about to start. Internal modifications will provide additional 2 classes summer 2014.	Priority 1

- 3.8 Consultation is required where schools are permanently expanding. Due to changes introduced by Government at the end of January 2014, where schools decide to expand, statutory consultation is no longer required. The changes to the requirements for statutory consultation are set out in a separate report to this Committee.
- 3.9 Conversations are continuing with staff and governors at the above schools about expansion. Not all of the schemes identified above will be required, and other schemes may need to be brought into the programme to satisfy local demand. However, because of the overall trend of year-on-year increases in demand for places at reception age, all the schemes listed above are currently being worked up to planning stage to ensure readiness should each scheme be required.
- 3.10 In addition, conversations have also taken place with James Dixon Primary School, The Pioneer Academy (Stewart Fleming) and Marian Vian Primary School about expansion due to projected demand in planning area 1. At this point no decision has been taken on these options, but a contingency of £800,000 has been provided within the Basic Need Budget (Appendix 1) to support improvements at these (and other) schools to enable the provision of additional places in September 2014 if demand for places exceeds supply.
- 3.11 In delivering the school expansion programme the allocations to schools permanently expanding includes an additional provisional sum to support the implementation of Universal Infant Free School Meals.
- 3.12 Further work will also take place to look at possible options to pool resources with 2 year old capital funding and maximise improvements to early years environments through the delivery of the Council's Basic Need programme.

3.13 The programme is being delivered via a range of single and multi-phase expansions to meet pupil demand. Where the estimated value of a single phase project or an individual phase of a multi-phase project is estimated to be over £1 million support from the Executive will be sought.

The Glebe 2FE ASD Specific Expansion update

3.14 A feasibility study is currently being undertaken to support the expansion of Glebe School which will report back to the Executive on options on 2 April 2014. The report will seek approval to proceed to detailed design, planning submission and tender.

3.15 Admissions to the Glebe School will increase to meet the demand of children with more complex needs in transition to secondary specialist provision. From September 2014 the school will take 145 pupils, an increase of 8 pupils. A further 8 pupils will be admitted from September 2015.

3.16 It had originally been planned to expand the Glebe by 2 forms of entry (16 pupils) from September 2014 but this is not possible as the required building works are yet to delivered.

3.17 The projected savings arising from the Glebe ASD expansion were based on two forms of entry (16 children in total) being admitted in September 2014. The details as set out below were reported to Executive on 25th July 2012.

	Additional Children	Cost of out of Borough Placement per Child	In borough placements	Savings Per Child	Savings per year	Interest to be paid	Cumulative savings
2014/15 DSG	16	35,000	21,000	14,000	224,000	-64,000	160,000
2014/15 RSG (transport)	16	5,628	3,507	2,121	33,936		33,936

3.18 Only 8 additional pupils will be admitted to the Glebe in September 2014. As a result there is a risk that only half the projected savings will be achieved during 2014/15. If all 8 children that were projected to attend the Glebe are placed out-of-borough potentially £80,000 of savings against the DSG budget and £16,968 against RSG budget would not be achieved. However, the financial impact can be contained within the DSG budget and the impact on RSG is minimal.

3.19 The Council has sought to mitigate the impact of the loss of savings as set out above, in the interim, by supporting ASD pupils within mainstream provision through providing additional support packages and it is projected that there will not be a significant impact in the short-term on the number of out-of-borough placements.

Section 106 Funding

3.20 Appendix 2 attached sets out the proposed provision of Section 106 funding to support school expansion in the borough. This details £705,653 allocated to support school expansion projects at Midfield Primary School, Riverside School, Scotts Park Primary School and Princes Plain Primary School. Allocations towards individual projects have also been detailed in Appendix 1.

3.21 Following scrutiny by the PDS Committee and consideration by the Portfolio Holder for Education the proposed Section 106 allocations will be included as part of the Gateway 0 report on Basic Need Projects and the Glebe School to be considered for approval by the Executive on 2 April 2014.

4 POLICY IMPLICATIONS

- 4.1 The need to ensure sufficient places and the efficiency of school organisation is a priority within the Council's Strategy "Building a Better Bromley" and contributes to the strategy to achieve the status of an Excellent Council. This policy also contributes to key targets within the Children and Young People Portfolio Plan, particularly the outcome that "Children and young people enjoy learning and achieve their full potential".

5 FINANCIAL IMPLICATIONS

- 5.1 The Council has been allocated £62,039,805 in 100% capital grant for the financial years 2011-17 to meet the basic need provision in schools. It was agreed at Executive on the 20th November 2013 to transfer £1.2 million from the underspend on the Education Planned Maintenance Programme be transferred to support the delivery of the Council's Basic Need Programme. Funding from the Suitability budget will be made available to support the re-organisation of Bromley Road and Worsley Bridge Schools.
- 5.2 This report identifies an updated Basic Need Programme for the period 2011-17 with an estimated expenditure of £64,211,000.

6 LEGAL IMPLICATIONS

- 6.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.
- 6.2 Section 106 monies must be spent in accordance with the Education contribution clauses set out in Appendix 2 of the report,

Non-Applicable Sections:	Personnel
Background Documents: (Access via Contact Officer)	BASIC NEED PROGRAMME UPDATE REPORT 17, REPORT TO EDUCATION PDS COMMITTEE, 17 SEPTEMBER 2013 UPDATE ON PROPOSED SCHOOL EXPANSIONS FOR 2014-15, REPORT TO EDUCATION PDS COMMITTEE, 17 SEPTEMBER 2013 GLEBE FOUNDATION SPECIAL SCHOOL (CAPITAL WORKS), REPORT TO THE EXECUTIVE, 11 SEPTEMBER 2013